



SECONDARY

SCHOOL

REFORM

COST ANALYSIS

Part I



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SECONDARY SCHOOL REDESIGN COST ANALYSIS

Introduction

To determine the fiscal feasibility of implementing the recommendations of the Ad Hoc Committee's Proposal on Secondary School Redesign, a team of research and content staff, with assistance from an external consultant, conducted a cost analysis during the summer of 2008. The purpose of the study is to determine, in broad terms, the costs — to the state and to local boards of education — of developing, implementing and then maintaining a different system of education for Connecticut's students in Grades 6-12. The study relied on several sources of data including data drawn from annual state collections, national estimates, current contract costs and a survey of districts conducted in July. The following analysis incorporates all of the Commissioner's parameters for the redesign project. It is divided into six sections: Student Success Plan and Support System, Credit Requirements and Personnel, Curriculum, Assessment, Facilities and Incentives, with specific parameters included in each section. Where appropriate, costs are estimated at the state (CSDE) and individual district levels.

Section A. Success Plan and Support System

1. Estimate the cost of implementing a statewide student success plan program and student support program that is proactive in providing a "whole child" intervention to ensure success when students enter high school.
2. Estimate the number and costs for new supplemental and remedial teachers and paraprofessionals who will be necessary to support students who are unprepared to succeed in all of the required courses and pass the accompanying assessments. The student support system estimate should include costs for remedial labs in 6th and 9th grades, after-school and summer programs and courses at community colleges.
3. Determine state and district costs for additional personnel needed to require all students to complete a "Demonstration/Capstone" project during their junior or senior year.

Section B. Increased Credit Requirements and Additional Personnel

1. Determine the costs at CSDE associated with increasing the total number of credits required for graduation from 20 to 24 (25).
2. Estimate the number of new teachers needed to staff all of the required core subject areas by 2011, most pointedly in the areas of mathematics, world languages, science and guidance.
3. Estimate the number of new personnel needed by the SDE to administer and manage all of the programs associated with the Secondary School Reform proposal.

Section C. Curriculum

1. Estimate the cost of writing and developing a Grade 9-12 state-sponsored model curricula for such courses as Algebra I, Geometry, Algebra II, Biology, US History and English; include estimates of the costs needed to engage selected groups of 10 – 15 teachers in the core subject areas to participate in the development of model curriculum guides that define rigorous content standards, and incorporate 21st Century Skills for each course. In addition, the guides would include formative assessments, model interim/benchmark assessments, and model end-of-course assessments.
2. Estimate the cost of the infrastructure connecting all of Connecticut’s middle schools to the Internet through the Connecticut Education Network (CEN).
3. Estimate the costs for training teachers to use new and available technologies to enhance instruction, and to make use of web-based assessment technologies.

Section D. Assessment

1. Estimate the cost of replacing the Connecticut Academic Performance Test (CAPT) and developing a new “end-of-course” assessment system, for Grades 8-12 in five content areas: Algebra I, Algebra II, Biology, English II and American History. These assessments may be modularized and administered at different times of the year, preferably online.
2. Analyze what it would cost to convert Connecticut’s existing CAPT assessment into a modular-based testing program, based on interdisciplinary courses of study instead of classical, stand-alone courses like Algebra. The modular system would assess English, Writing, Mathematics and Science, as we currently do with CAPT.
3. Estimate the cost of providing the PSAT to all Grade 10 and 11 students in District Reference Group (DRG) H and I, and administering the Programme International Student Assessment (PISA) to a sample of the state’s 15-year-old students to determine how they perform in comparison to their counterparts in other countries.

Section E. Facilities

1. Estimate the cost of the additional classrooms and or space renovations that will be needed to conduct lab sciences for 3 years for all students. A similar analysis is needed to explore the teaching of health and physical education.

Section F. Incentives

1. Determine the cost of providing scholarships as incentives to Connecticut students who, through a combination of grades and test scores, score at high levels and are prepared to enroll in any of Connecticut’s state universities.

**SECTION A:
STUDENT SUCCESS PLAN AND SUPPORT SYSTEM**

Section A: Success Plan and Support System/Personnel

1. Student Success Plan

Increasing student engagement and personalizing the experiences students have in secondary school increases the likelihood that students will remain in school and succeed in developing academically, socially, emotionally and physically. The Student Success Plan is an electronic vehicle by which students are able to individually set academic, personal and social goals annually, working with an adult advisor in their schools, and develop a portfolio to chart their progress toward their goals. There are many vendors that offer low cost web-based applications that allow students to create and monitor their own plans, as well as exploring career cluster interests. Two rollout options are presented below.

Option 1: The first option is limited to Connecticut public school students, beginning with all students in Grades 6 through 10 for the first year (2009-10), and adding one grade in each of the next two years so that all students in Grades 6 through 12 would be able to develop Success Plans by the third year (2011-12). The primary costs to CSDE would be security access for all students in the designated grades, a consultant to provide district support (legislative change, guidelines, coordinate professional development) and a small amount of resources to implement the program. For this option, costs will remain fairly stable after Year 3 unless CSDE chooses to enhance the system in the future.

State Costs			
	Year 1 (Grades 6-10)	Year 2 (Grades 6-11)	Year 3 (Grades 6-12)
Security Access	\$310,000	\$355,000	\$410,000
CSDE Consultant	\$110,000	\$110,000	\$110,000
PD/Rollout Conference	\$20,000	\$10,000	\$10,000
Total	\$440,000	\$475,000	\$530,000

Option 2: The second option would roll out the program to all students in Grades 6 through 12 in 2009-10, and also make it available to students in Adult Education programs. In subsequent years, graduates of Connecticut’s public high schools, along with students in Grades 6 through 12 and in Adult Education programs, would continue to have access. At the state level, the additional costs for Option 2 would be for the greater number of individual student licenses.

State Costs			
	Year 1 (Grade 6-12) Adult Ed, Workforce	Year 2 (Grade 6-12) Adult Ed, Workforce	Year 3 (Grade 6-12) Adult Ed, Workforce
Security Access (with Portfolio)	\$435,000	\$485,000	\$535,000
CSDE Consultant	\$110,000	\$110,000	\$110,000
PD/Rollout Conference	\$20,000	\$10,000	\$10,000
Total	\$565,000	\$605,000	\$655,000

District Costs

Costs at the district level may vary considerably. Currently about 15 percent of the districts in the state report they already have success or learning plans in place for each student or for specified subgroups such as low performing or special education students. Implementing a success plan program would require the allocation of resources even if the state provides the funding for the electronic delivery systems. Building level staff would be needed to work as advisors to individual students or with groups of students to develop plans and monitor them over the course of the school year.

2. Student Support Programs (Instructional Support for At-Risk Students)

Prior to increasing graduation requirements, Student Support Programs need to be implemented in conjunction with creating a Success Plan for each student. Those programs would identify the resources needed to proactively create a ‘safety net’ and increase the engagement of each individual student who is identified as ‘at-risk’ of dropping out of school or failing the more rigorous academic courses. The program would identify the adult or teams of adults, including parents and community resources (e.g., family resource centers), who would work with the student to plan, implement, monitor and, periodically, adjust the program to ensure that each Connecticut student graduates from high school with the skills and dispositions to be successful in the post-high school phases of their lives. Support programs would not be limited to remedial after school tutorials or summer school for academic subjects, but would also target each student’s social, emotional and physical developmental needs along with engaging parents to support their children as learners.

State Costs

Currently about 20 percent of Connecticut public school students score below the proficient level in mathematics and/or reading on the Connecticut Mastery Test (CMT) in grades six through eight and on the CAPT in grade 10. Below, three state supported options are outlined to provide support for its most at-risk middle and high school students. The per student estimate for providing instructional support to students is based on an average teacher salary costs of \$330 per day (\$60,000) to provide the equivalent of 25 additional days of instruction to small groups of 15 students. This costs out to \$440 per student allocation for instructional support for students scoring below proficient on the state assessment. To support the non-academic aspects such as increasing parental involvement and addressing the social, emotional and physical needs of the students, the per-student cost is augmented by \$100. Note: Some students may need more targeted assistance of five students to one teacher.

Estimate: \$540 x 8,000 students = \$4,320,000 per grade

Option 1: Begin with Grades 6 through 10 in the first year and add one grade each in the next two years to support all at-risk students in grades 6 through 12 by the third year.

State Costs			
	Year 1 (Grades 6-10)	Year 2 (Grades 6-11)	Year 3 (Grades 6-12)
Total	\$21,600,000	\$25,920,000	\$30,240,000

Option 2: Phase in the support to targeted grades, with full support by for at-risk students in grades 6 through 12 by the third year.

State Costs			
	Year 1 (Grades 6, 8, 10)	Year 2 (add Grades 7, 9, 11)	Year 3 (Grades 6-12)
Total	\$12,960,000	\$21,600,000	\$30,240,000

Option 3: Provide support to all at-risk-students beginning in Year 1 (2009-10). The annual cost would be \$30,210,000.

Each option would require one CSDE consultant (\$110,000) to administer the grants to districts and to support districts. The support would include providing models of best practice to help districts to recruit and train volunteers from the communities to serve as mentors for students, working with community organizations and local businesses, connecting with other agencies across the state that also work with children and young adults (e.g., social service agencies, libraries, YMCA, Boy Scouts, Girl Scouts) to expand the support system beyond the school day. Additional cost would be incurred to engage more parents in the secondary education program.

District Costs

The cost of implementing a support program for each at-risk student in a district varies dramatically across the state. Many districts will be able to absorb the costs within their current allocations of state and federal funds. The largest burden will be in the DRG H and I districts. The state dollars provided to districts will be intended to supplement, not supplant, the investment that districts are making in improving the educational program each student receives.

3. Capstone Project

The Capstone project requirement for graduation provides every Connecticut public school student the opportunity to integrate the academic knowledge and skills with the 21st Century Skills they acquire in an individualized project that is designed as a transition from high school to the next stage of their lives (e.g., college, workforce, military, etc.).

The following is a proposed timeline for implementation to provide districts with time to integrate the project into their graduation requirements and train staff. During Year 1, the CSDE would propose legislation defining the requirements of the Capstone project, develop guidelines for districts and hold a statewide conference.

Timeline			
Year 1	Year 2	Year 3	Year 4
- Guidelines	Grants	Grants	Full Implementation
- Legislation			
- Conference			
- Grants			

State costs are disaggregated by year and represent a relatively inexpensive investment for the potential positive impact that such a project would have for individual students. The primary cost to the state over the four-year implementation phase would be the equivalent of one CSDE staff member dedicated to the initiative to draft legislation, establish and communicate guidelines to the state’s public high schools and convene a statewide conference to showcase the work of districts that already have Capstone projects as a component of their district graduation requirements. CSDE would provide small grants to the districts already requiring Capstone projects to serve as demonstration sites for other districts and to work with the staff of those other districts as they plan for implementation.

State Costs				
	Year 1 Information and Legislation	Year 2 Planning and Phasing In	Year 4 Planning and Phasing In	Year 4 Full Implementation
Conference	\$10-15,000			
Grants	\$70,000	\$100,000	\$100,000	
Coordinator	\$110,000	\$110,000	\$110,000	\$110,000
Total	\$190-195,000	\$210,000	\$210,000	\$110,000

District Cost

Cost will vary across districts. Approximately 40 percent of the districts report they already have a senior or Capstone project in place. Districts may incur costs if they have a new dedicated staff member to coordinate their activities or release staff members from a primary teaching section to supervise groups of students who are working on their projects. Some consideration must also be given to providing some level of resources to economically disadvantaged students so they have access to the same quality of experiences as their more advantaged peers. The Capstone project provides an opportunity for community groups to offer support, both personnel and other resources, to enhance the experiences of its young adults as they prepare to transition from secondary schools.

**SECTION B:
INCREASED CREDIT REQUIREMENTS FOR GRADUATION
AND ADDITIONAL PERSONNEL**

Section B. Increased Credit Requirements for Graduation and Additional Personnel

1. Increase the total number of credits required for graduation from 20 to 24 (25)

State Costs

The recommendations from the Ad Hoc Committee on Secondary School Reform propose increasing from 20 to 24 (25) the number of credits required to earn a Connecticut public school diploma. The credit increase is virtually cost-free to CSDE; any needed work (e.g., law change, circular letter, etc.) could be incorporated into the work plans of current staff. If legislation required the state to monitor the courses students take, this would necessitate one additional information technology staff member (\$110,000) and funds to enhance and maintain the CSDE longitudinal data system. Some consideration should be given to purchasing a Statewide Student Information System (SIS) that districts would use to manage their student information requirements. This would streamline the exchange of information between the state and districts, and reduce district expenses on the varied systems they now use (approximately \$6,000,000).

District Costs

The costs at the district level would vary depending on the number of credits each district requires already and the actual number of credits students currently earn. In 2006, only 17 percent of the districts in the state had fewer than 23 credits as the minimum required to graduate from their high schools, and 16 percent required more than 25 credits. The general increase in the statewide number of required credits is likely to impact only a small number of districts. Increases in the specific courses required for graduation will have a greater impact at the district level. The largest cost will be district investment in new, additional teachers to cover the increased requirement in specific subject areas such as mathematics, science and world languages, along with additional needs for guidance counselors. Districts may incur additional costs if they subscribe to virtual web-based course offers to supplement the courses they currently can offer.

2. New teachers & guidance counselors to staff core required subject areas & expanded programs

In addition to increasing the number of credits that Connecticut public school students must earn to graduate for high school, the Ad Hoc Committee on Secondary School Reform proposed specific course requirements including four credits in mathematics, including Algebra II; three lab science credits, including chemistry; and a minimum of two credits in world languages. The cost at the state level for additional teachers to teach these courses is identified below, along with an estimate for additional counselors needed to strengthen the support system for students who may struggle to meet the new requirements.

Cost estimates of adding these courses are based on 2007-08 certified staff file data that indicate a full-time teacher's typical assignment is five sections of a subject. Using 2006-07 data, it was determined that the average class size was 20 students. While an average class size of 20 students was used to produce the cost estimates and is considered to be manageable, the CSDE recognizes that students in need of additional supports would benefit from an even smaller class size. Appendices A through C contain information on the impact at the district level. These

estimates are based on 2007-08 high school enrollments and do not account for dropouts who in the future might be retained in the schools, thus increasing class sizes.

Mathematics, chemistry and world languages are three of the state's designated educator shortage areas. While the primary purpose of this analysis is to address the need for additional teachers to meet new requirements and what that might cost, there are other, less tangible costs that impact hiring additional staff. In order to attract qualified teachers, the CSDE would partner with higher education to ensure that teachers are better prepared to teach in diverse environments. In order to retain teachers in hard-to-staff districts, incentives (both monetary and otherwise) most likely will be required. In order to ensure a successful initial teaching experience for these teachers, additional mentors must be trained and utilized.

The state's teacher certification regulations are currently undergoing revisions, and CSDE staff members are considering how these revisions, and existing certification requirements, might affect districts' ability to fill positions in certain subject areas. It has been proposed that allowing students to take courses online would alleviate the need to hire additional teachers. How certification regulations might impact this proposal is being investigated. Finally, the No Child Left Behind (NCLB) law's highly qualified teacher requirements must also be taken into consideration when proposing changes to how students take courses.

Mathematics Teachers

In 2007-08, 23,775 (63.3 percent) graduates earned at least four credits in mathematics, when the state requirement was three credits. There is a wide range in the percentages of 2007-08 graduates earning at least four credits in mathematics across districts in Connecticut, with some districts exiting less than five percents of their graduates with at least four credits while others had more than 90 percent of their graduates earn at least the fourth credit. Aggregated to the state level, Connecticut did not have a sufficient number of teachers teaching mathematics in its public high schools in 2007-08 to permit all of its high school students to take a mathematics course that year. Assuming an average class size of 20 (the 2006-07 state high school average), Connecticut would have had a shortfall of an estimated 14.8 full-time equivalents (FTEs). Using the 2007-08 average salary of \$62,206 for mathematics teachers, the cost of hiring those additional teachers would have been about \$930,000.

Unfortunately, that number masks a greater cost problem because at the district level there is an uneven distribution of excess mathematics teachers across the state, and excess teaching capacity in one district cannot serve to cover a shortfall in another district. For example, the Connecticut Technical High School System (CTHSS) had the capacity to teach an additional 80 sections, compared with Bridgeport, which would have needed 59 more sections to meet the district requirement. By only considering the cost of the shortfall of classes, the costs rise to \$6,083,010 across the districts. Appendix A contains an estimate of district level need for additional high school mathematics teachers.

Some districts have the capacity to staff additional sections of mathematics by reassigning teachers in their high schools to teach mathematics, who may have a partial or full-time assignment in another subject area. When considering the impact of dually certified teachers in mathematics and other subjects, the state level deficit of mathematics sections is nearly eliminated if those teachers were assigned to full-time mathematics. However, including this

excess capacity does not alleviate all of the district level problems. Some districts just do not have the excess capacity to make up for the shortfall. For example, Waterbury could potentially cover 10 of their shortfall of 17 mathematics classes with staff teachers teaching in other subject areas, but would still have a deficit of 7 classes. Thirty-seven districts would have had shortfalls even when the excess capacity was included. To cover that shortfall in mathematics would cost over \$3 million across the districts in the state, and perhaps would have caused sections of other courses to be uncovered.

Districts will incur other costs such as additional textbooks and classroom materials, and academic support for students who in the past would not have been required to successfully complete the specific mathematics courses.

Chemistry Teachers

In 2007-08, 33,660 (87.7 percent) of Connecticut high school students earned three or more credits in science and 26,229 (69.9 percent) earned a credit in chemistry. During any school year, about one-fourth of the students enrolled in Connecticut public high schools would need to be enrolled in chemistry so that all students would have taken the course by the year they graduated.

In 2007-08, there were not enough sections of chemistry taught across the districts in Connecticut to accommodate one quarter of high school students enrolled in the state's public high schools. The state offered 317 fewer chemistry sections than needed to accommodate all of the students who would have needed to take the course, based on an average class size of 20 students. To hire the 63.4 teachers needed to cover these sections would cost in excess of \$4,019,292 a year based on the 2007-08 average science teacher salary of \$63,869. If the analysis were limited to only districts that were short chemistry sections, districts across the state would need 113 chemistry teachers for a total cost of \$7,191,649.

When teacher assignments are examined more closely the picture looks less problematic at the statewide level. Some 300 teachers in 2007-08 who were certified to teach chemistry had partial or full-time assignments in other subject areas. If those teachers were reassigned to teach chemistry exclusively (5 sections), the deficits in sections would have been eliminated statewide. However, as in mathematics, the distribution of excess capacity to teach chemistry is not evenly distributed across districts in the state and some districts would still have a deficit in sections offered. Appendix B provides data on individual districts' capacity to meet the staffing needs for the new chemistry requirement, based on 2007-08 data, along with information on all sciences and biology. Twenty-six districts would still need to hire staff to provide additional chemistry classes at a cost of \$1.2 million. This figure assumes that those teachers who are certified in chemistry, but not teaching it, will be willing to teach chemistry. It also does not address the negative impact of losing those teacher's sections from other subject areas (e.g., one of the teachers certified to teach chemistry was dually certified and was teaching French in 2007-08).

This cost portion of this analysis only accounts for teacher's salaries. It does not include the additional cost of benefits for any new teachers, the cost of additional textbooks, lab materials and supplies, new facilities, etc, which districts would need to incur.

World Language Teachers

The Ad Hoc Committee on Secondary School Reform recommends that every Connecticut high school graduate should earn a minimum of two credits in world languages. To achieve this, about half of the high school students in the state would have to be enrolled in a world language course annually. In 2007-08, Connecticut public high schools needed to provide 4,735 sections of world language so that students could earn two world language credits by graduation, based on an average class size of 20 students.

According to the certified staff file, 5,590 world language sections were taught in 2007-08. This is based on the FTE of world language teachers reported and the five classes per full-time FTE standard used for NCLB. To meet the minimum of the proposed 2-credit requirement, the state has sufficient capacity. This would require, however, limiting students' access to world language instruction (both number of years of study and variety of languages offered) in some districts to ensure that every student is given the opportunity to earn two credits.

When individual districts are taken into account most districts offer more than enough sections, but there are exceptions. The distribution of the capacity is unequal across the districts in the state. There is a great deal of capacity in Avon, where the number of sections offered permits nearly every student to take four years of a language and almost none in the CTHSS. Appendix C contains individual districts and their offerings and capacity. It also includes estimated cost to the districts that would fall short in their ability to offer all students two credits of world language. Using the average salary for world language teachers, the cost to the district is an estimate. If the state were just to add capacity to those districts that are currently not providing enough instruction to allow students to meet the two credit requirement, it would cost the state approximately \$4,500,000 a year.

Guidance Counselors

During 2007-08, Connecticut public high schools employed 843.7 guidance counselor FTEs to support 174,948 students. The state average ratio of students to counselor was 207.4:1. Reducing the statewide ratio of students to guidance counselors to 200:1, would require 30.5 more counselors distributed across the state for total salaries of \$2,097,119 annually, based on the 2007-08 average counselor salary of \$68,758. Reducing the ratio further to 190:1 would require an additional 77 counselors, with a salary cost of \$5,294,366. Reducing the ratio even further to 180:1 would require an additional 97.2 counselors, with a salary cost of \$8,818,443.

However, the distribution of counselors is not uniform across the state's high schools. The district ratios ranged from 133.5:1 to 394:1, indicating there is likely to be considerable disparity in the services that counselors can provide from one district in the state to the next. The ratios are lowest for districts in DRGs A through C and highest in DRGs H and I, where the greatest numbers of at-risk students are enrolled. By reducing the ratios in districts that have ratios above the 200:1 levels (not redistributing counselors), the district costs would be \$6,074,426 across the state.

If it is assumed that guidance counselors will be given the additional responsibility of overseeing and implementing student success plans in addition to their responsibility for creating student

course schedules, then lowering the ratio of students per counselor is essential. Counselors must have sufficient time to learn about each of their student's strengths in order to help them be successful in high school and beyond. Appendix D contains district statistics regarding the number of counselors each district employs, the ratio of students to counselors, and the estimated cost of lowering the ratios.

Final Consideration About Teachers

The analyses of the excess capacity of mathematics, chemistry and world language teachers were conducted independently, so that when analyzing one of the three subject areas, for example chemistry, certified chemistry teachers teaching either mathematics or world language were not excluded from the analyses. Therefore, the estimates of need for additional teachers may be an underestimate of the true need since some teachers will not be available from the excess capacity pool.

3. Additional CSDE Personnel Needed to Support Secondary School Reform

New personnel will be needed at CSDE to administer and manage all the Secondary School Reform programs and initiatives and some current staff will need to change assignments to take on new responsibilities. This section addresses new CSDE responsibilities that are not addressed in other sections of this report.

Program Evaluation

One CSDE consultant or an external program evaluator will need to be hired to plan and conduct formative and summative evaluations of the effectiveness of the Secondary School Reform initiative. It is likely the legislature and governor will charge the Department with reporting on outcomes. (\$110,000)

Grant Writer

With the large costs associated with the initiative, the Department may need to search for some sources of external funding to support some components (\$110,000).

Information Technology

Increased reporting requirements will necessitate increased data and information needs. At least one additional information technology staff member will need to be dedicated to collections and analyses (\$110,000).

Additional Personnel

Additional clerical staff will most likely be necessary to meet data and reporting requirements. In order to better serve districts, it is likely that specialists in the areas of secondary education, middle school education, English Language Learners and special education will be needed (approximately \$500,000).

**SECTION C:
CURRICULUM**

Section C. Curriculum

1. Model Curriculum

The development of state Model Curriculum for core high school subjects is a central component of the Secondary School Reform initiative. All students deserve equal access to high quality curricula. The development of optional model curricula will provide all districts with clear and consistent competencies and standards for each core required course. Individual districts currently spend thousands of dollars on curriculum development. Many do not have the staff and time to dedicate to the development of quality curriculum. Stand alone course curricula are proposed for eight to twelve courses including Algebra I, Algebra II, Geometry, Statistics and Probability, English 9 and 10, U.S. History, Biology, and Civics. The development cycle for each model curriculum would be:

Year 1	Year 2	Year 3
<ul style="list-style-type: none"> - Curriculum Development - Planning Teacher Professional Development 	<ul style="list-style-type: none"> - Pilot Implementation (20 Schools) - Teacher Professional Development 	<ul style="list-style-type: none"> - Full Implementation (180 Schools) - Teacher Professional Development

Committees of 10 to 15 educators will work with a contractor to develop model curriculum guides for each course. These would include the components of the attached curriculum development document along with incorporating 21st Century Skills into the model curricula. The model curricula will include a range of assessments including: examples of formative assessments that are used throughout instruction to inform teachers and students about the progress being made; benchmark or interim assessments that are given at specific times during the course to monitor the program and student progress; and model final exams to be given at the end of the course. See Appendix E for a summary of the curriculum development protocol. There are four options presented below for the development of eight courses. The first two differ in the number of days of professional development made available to district staff involved in implementing the curriculum, based on a train the trainer model. *Total costs would be 50 percent higher for 12 courses.*

State Costs			
Option 1	Year 1	Year 2	Year 3
Development and Implementation	\$300,000	\$10,000	\$20,000
Professional Development (10 Days)		\$75,000	\$540,000
- Total per Course	\$300,000	\$85,000	\$560,000
- Total for 8 Courses	\$2,400,000	\$680,000	\$4,480,000

Option 2	Year 1	Year 2	Year 3
Development and Implementation	\$300,000	\$10,000	\$20,000
Professional Development (5 Days)		\$40,000	\$300,000
- Total per Course	\$300,000	\$50,000	\$320,000
- Total for 8 Courses	\$2,400,000	\$400,000	\$2,530,000

Options 3 and 4: Stagger the development costs over a five-year period beginning with Algebra I, English 9 and 10 and Biology in Year 1; Geometry, Algebra II and Civics in Year 2; and Statistics and Probability and U.S. History in Year 3. Option 3 below summarizes the costs for the model curriculum development including providing 10 days of professional development and Option 4 provides the cost with five days of professional development.

State Costs		
Year	Option 3 10 Days of Professional Development	Option 4 5 Days of Professional Development
1	\$900,000	\$900,000
2	\$1,155,000	\$1,050,000
3	\$2,535,000	\$1,710,000
4	\$1,850,000	\$1,060,000
5	\$1,320,000	\$640,000
Total	\$7,760,000	\$5,360,000

2. Middle School Connectivity to the Connecticut Education Network

To improve student access to high quality instructional opportunities, the remaining 65 to 70 middle schools in the state that have less than adequate connectivity to the CEN need to be connected or upgraded in order to provide fiber connections to the schools to access the Internet.

Option 1: Connections through Long-Term Lease – On average, connections will cost approximately \$40,000 per school building. This would total \$2,600,000 - \$2,800,000, and provide 20 years of connectivity. Additionally, districts would incur maintenance fees after several years, which are estimated to range from \$4000-\$7000 per year.

Option 2: Connections through Monthly Service – Connectivity services can be purchased on a monthly basis, at a current rate of \$1500/month/school (\$18,000/school/year). To connect the remaining 65-70 middle schools would cost \$1,170,000 - \$1,260,000 yearly.

3. Cost of Training Teachers to Use New Technology

Enhanced technology alone will not improve students' academic performance. Teachers will need professional development to use newly available technologies to enhance instruction and to make use of web-based assessment. Administrators will require training to be able to evaluate

teachers' effectiveness in appropriately integrating new technology and 21st century skills into curriculum, instruction and assessment.

Option 1: Train middle and high school subject area teachers and administrators on a rotating schedule over five years through the Regional Educational Service Centers (RESCs). (This option is based on a train the trainer model.) Estimated cost: \$2,250,000

Cohort to be Trained	Training Year				
	1	2	3	4	5
- Mathematics - Science - World Language - Administrators	√	√	√		
- English Language Arts - Social Sciences - Technical Education		√	√	√	
- Physical Education - The Arts - Support Professionals - Other Disciplines			√	√	√

Option 2: Provide funding to the RESCs to offer statewide subject-specific professional development in integrating technology. All subjects would be available every year, though not necessarily in each RESC. Additionally, grants for in-school coaching could be made available. Estimated cost: \$1,450,000 per year (120 days of professional development – average of 20 per RESC = \$1,200,000 and grants for in-school coaching could be \$5,000 – average of 50 grants = \$250,000).

**SECTION D:
ASSESSMENT**

Section D. Assessment

1. End of Course Assessment Costs

Scenario 1: The Ad Hoc Committee on Secondary School Reform proposed replacing the CAPT with end-of-course exams beginning with the entering high school class of 2012 (2016 graduating class). Every graduate will be required to pass the end-of-course exam in each of five subjects. CAPT will continue as the state accountability assessment under NCLB through at least 2012. In early 2009, the Department will need to issue a Request for Proposals (RFP) to secure a contractor to develop, administer, process, score and report results for the new end-of-course assessments. At least through 2012 there will be an overlap in the administration of the CAPT and new end-of-course exams.

Beginning in 2009, items will be developed for end-of-course exams in Algebra I, Algebra II, English 9 and 10 (reading and writing), Biology (life science), and U.S. History, to be able to administer these assessments at the conclusion of block-scheduled and full-year courses. Therefore, annual administration would require three operational forms and one breach form per course, per year. The breach form is an alternate form, equivalent to the operational form, that is administered to individual students or a group of students where a breach in administration occurs (e.g., cheating, illness during testing, fire alarm interruption, etc.). Test blueprints and specifications need to be completed by April 2009 for Algebra I, English 9 and 10 and Biology, and by October 2009 for Algebra II and U.S. History. Field testing will take place in 2010 and 2011. For students with disabilities, assessments based on alternate achievement (AA) standards and modified achievement (MA) standards will also need to be developed and administered in the same grades as the standard end-of-course exams test and grade administering.

Subject Area	Testing Phase-In Year and Grades Tested			
	2012	2013	2014	2015
Algebra I	8, 9	8, 9, 10 & Retesters	8, 9, 10 & Retesters	8, 9, 10 & Retesters
Algebra II		10 - Students took Algebra I in Grade 8	10, 11	10, 11 & Retesters
Biology		10	10 & Retesters	10, 11 & Retesters
English 9 and 10		10	10 & Retesters	10, 11 & Retesters
U. S. History		10	10, 11	10, 11 & Retesters

The table below provides a summary of the costs for end-of-course test development and administration from 2009-10 through 2014-15, with full implementation for all subjects beginning in 2013-14, based on the schedule on the previous page.

Estimates are based on the average number of students across the multiple grades who would be enrolled in the courses, with approximately 20 percent retaking the exams annually because they failed the previous year.

End-of-Course Exam Cost Estimates			
Year	Item & Test Development	Test Administration and Scoring	Total
2009-10	\$2,721,116		\$2,721,116
2010-11	\$2,721,116	(Gr. 8) \$600,500	\$3,321,616
2011-12	\$1,054,249	\$1,513,134	\$2,567,383
2012-13	\$1,169,962	\$5,874,458	\$7,044,420
2013-14	\$1,223,160	\$10,314,333	\$11,537,493
2014-15	\$1,239,883	\$11,858,631	\$13,098,514
Total	\$10,129,486	\$30,161,056	\$40,298,542

Scenario 2: This section estimates the cost of continuing to use the CAPT as the state’s high school accountability test. Under the NCLB requirements for Peer Review of each state’s content and achievement standards, the U. S. Department of Education granted Connecticut full approval, with recommendations, for its assessment system, which has the CAPT as the assessment used to measure high school students’ proficiency in mathematics and reading, and during this past year in science. Even if end-of-course exams are implemented to replace CAPT as the state’s high school assessment, CAPT will need to be administered through at least 2012-13 to fulfill federal reporting requirements.

The following table provides estimates for continuing to use the CAPT as the state’s high school assessment until 2014-15. Currently the federal NCLB legislation has targeted 2014 as the year in which all students in Connecticut, and the United States, must meet the proficiency standard on its statewide assessments.

CAPT Cost Estimates				
Year	Item & Test Development	Test Administration and Scoring	Online Option	Total
2009-10	\$300,000	\$5,508,144	\$600,000	\$6,408,144
2010-11	\$315,000	\$5,783,557	\$630,000	\$6,728,557
2011-12	\$330,750	\$6,072,735	\$661,500	\$7,064,985
2012-13	\$347,288	\$6,376,372	\$694,575	\$7,418,235
2013-14	\$361,652	\$6,695,191	\$729,304	\$7,786,147
2014-15	\$379,735	\$7,029,951	\$765,770	\$8,175,156
Total	\$2,034,425	\$37,465,950	\$4,081,149	\$43,581,524

Scenario 3: This scenario proposes an integrated system for instruction and assessment in which district staff administer state-developed end-of-course exams accounting for 20 percent of the student’s final grade. CAPT continues as the state’s accountability test and students who score below proficient in Grade 10 on any of the four sections must retake the CAPT in Grade 11. Students who had not met the proficiency standard in mathematics or science by Grade 11 must take a fourth year of the subject. The state will provide resources so that Grade 10 and 11 students in DRGs H and I can take the PSAT, and have increased access to Advanced Placement courses and exams. Finally, Connecticut will participate in the 2012 administration of the PISA

to get a baseline measure of the state’s 15-year-old students’ performance relative to their international peers.

PSAT Cost			
	Grade 10	Grade 11	Total
DRG H	\$4,935	\$4,427	\$9,362
DRG I	\$6,768	\$5,893	\$12,661
Total	\$11,703	\$19,320	\$22,023

The annual estimated cost to the state to cover the cost of the PSAT for Grade 10 and 11 students in DRGs H and I would be approximately \$22,023.

2. Cost of Advanced Placement (AP) Exams

Each AP course has a corresponding AP exam that is administered in the spring of the school year. The cost of administering the exam is about \$85 per exam per student. The cost of supporting each Grade 11 student in DRGs H and I to be administered one AP exam annually would be about \$900,000.

3. Cost of Connecticut Programs for International Student Assessment (PISA) in 2012

PISA is administered every three years internationally. Connecticut should invest in a state level administration of the assessment to get a benchmark measure of how well its 15-year-old students perform compared with their counterparts in other countries around the world. About 50 high schools would need to be part of the sample for a cost of about \$300,000.

**SECTION E:
FACILITIES**

Section E: Facilities

1. New Facilities Needed to Support Secondary School Reform

In July the staff from the Department conducted an on-line survey of state superintendents to gather information about potential costs to the districts to renovate existing facilities or expand their facilities to accommodate the needed space for the increase in courses that graduates would need to take and the expanded services to implement the Success Plans, Support Systems and Capstone experience. Of the 135 entities in the state that have high schools, 73 (54.1 percent) responded. The response rates, by DRG, ranged from a low of 33.3 percent for DRG H to a high of 63.2 percent for DGR B.

About half (50.6 percent) of the districts responding to the survey indicated that the proposed increase in high school graduation requirements would require their district to renovate existing space or add classrooms. Districts indicated they would meet their space needs by building a new facility (34.1 percent), bringing in modular classrooms (34.1 percent), altering existing space in their buildings (56.8 percent) or implement virtual labs (38.6 percent). The increase in number of rooms ranged from one to 15 to 20 per building. Cost estimates ranged from \$50,000 to nearly \$50 million. Appendix E contains a summary of the districts' survey responses. Since superintendents were not informed that their responses would be incorporated into a public document, each district name has been replaced with its DRG designation.

**SECTION F:
INCENTIVES**

Section F: Incentives

1. Incentives for Graduates

One component of the Secondary School Reform initiative is creating incentives to attract a larger, better prepared pool of graduates to the state colleges and universities. The average tuition cost of attending the state's community colleges for one year is about \$2,500; for universities in the State University System is about \$5,000 per year and for UCONN is about \$6,250.

Option 1: Provide two-year scholarships for Grade 10 students who scored at the advanced level on all four sections of the CAPT (about 3,000 students per year), when they graduate from high school to attend:

Community College	\$15,000,000
State University System	\$30,000,000
UCONN	\$37,500,000

Option 2: Only provide scholarships to the advanced scoring-students in DRGs H and I who are eligible for free/reduced price lunch (about 250 students per year), when they graduate from high school to attend:

Community College	\$1,250,000
State University System	\$2,500,000
UCONN	\$3,125,000